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VIA MESSENGER

May 25, 2004

Pamela B. Katz  
Chairman  
Connecticut Siting Council  
Ten Franklin Square  
New Britain, CT 06051

**Re:** Docket 272 - The Connecticut Light and Power Company and The United Illuminating Company Application for a Certificate of Environmental Compatibility and Public Need for the Construction of a New 345-kV Electric Transmission Line and Associated Facilities Between Scovill Rock Switching Station in Middletown and Norwalk Substation in Norwalk, Connecticut Including the Reconstruction of Portions of Existing 115-kV and 345-kV Electric Transmission Lines, the Construction of the Beseck Switching Station in Wallingford, East Devon Substation in Milford, and Singer Substation in Bridgeport, Modifications at Scovill Rock Switching Station and Norwalk Substation and the Reconfiguration of Certain Interconnections

**Dear Chairman Katz:**

I enclose an original and twenty copies of the Pre-file Testimony of The Connecticut Light and Power Company and The United Illuminating Company regarding "Routing and Environmental Matters Concerning the Portion of the Project between Scovill Rock Switching Station and East Devon Substation (Segments 1 & 2)".

If you have any questions about this filing, please do not hesitate to contact me.

Very truly yours,

Bruce L. McDermott

cc: Service List

Enclosures

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STATE OF CONNECTICUT

SITING COUNCIL

Re: The Connecticut Light and Power Company and ) Docket 272  
The United Illuminating Company Application for a )  
Certificate of Environmental Compatibility and )  
Public Need for the Construction of a New 345-kV )  
Electric Transmission Line and Associated Facilities )  
Between Scovill Rock Switching Station in )  
Middletown and Norwalk Substation in Norwalk, )  
Connecticut Including the Reconstruction of )  
Portions of Existing 115-kV and 345-kV Electric )  
Transmission Lines, the Construction of the Beseck )  
Switching Station in Wallingford, East Devon )  
Substation in Milford, and Singer Substation in )  
Bridgeport, Modifications at Scovill Rock )  
Switching Station and Norwalk Substation and the )  
Reconfiguration of Certain Interconnections ) May 25, 2004

**DIRECT TESTIMONY OF ROGER ZAKLUKIEWICZ, ANNE BARTOSEWICZ,  
JOHN PRETE, RICHARD REED, JAMES HOGAN, CYRIL WETLER, AND  
LOUISE MANGO REGARDING ROUTING AND ENVIRONMENTAL  
MATTERS CONCERNING THE PORTION OF THE MIDDLETOWN TO  
NORWALK PROJECT BETWEEN SCOVILL ROCK SWITCHING STATION  
AND EAST DEVON SUBSTATION (SEGMENTS 1 & 2)**

1

2 **EXECUTIVE SUMMARY**

3 Q. Would you please identify yourself and the other members of the panel  
4 who will respond to cross examination regarding environmental matters?

5 A. I am Roger Zaklukiewicz, Vice President, Transmission Projects,  
6 employed by Northeast Utilities Service Company (“NUSCO”), on behalf of The  
7 Connecticut Light and Power Company (“CL&P”). With me on this panel are Anne  
8 Bartosewicz, NUSCO Project Director, Transmission Projects; John Prete, Project

9 Director for The United Illuminating Company (“UI”); Richard Reed, Vice President, UI  
10 Electric System; James Hogan and Cyril Welter from the Companies’ engineering  
11 consultant, Burns & McDonnell; and Louise Mango, an environmental consultant from  
12 Phenix Environmental, Inc. The resumes of these panel members are attached to our  
13 direct testimony that was previously filed with the Connecticut Siting Council or have  
14 already been made an exhibit in this proceeding.

15 Q. Do the Companies expect to call on any other personnel to respond to  
16 routing or environmental issues?

17 A. Other UI employees, NU employees, and specialized Project consultants  
18 may be called upon to respond to questions relating to specific routing, engineering  
19 design, or environmental topics. These include NU employees Jeffrey Borne and Donald  
20 Biondi. Project consultants include Kenneth Stevens, Registered Professional Soil  
21 Scientist from Soil Science and Environmental Services, Inc. (“SSES”), the firm that  
22 performed wetland and amphibian studies for the Project; Michael Raber of Raber  
23 Associates (“Raber”), the firm that performed cultural resource studies for the Project;  
24 and Douglas Bell of Cavanaugh Tocci Associates, Inc., the firm that conducted noise  
25 studies of Scovill Rock Switching Station, the proposed Beseck Switching Station, and  
26 the proposed East Devon Substation.

27 Q. What is the purpose of your testimony?

28 A. The purpose of this testimony is to provide an overview of the 45-mile  
29 overhead portion of the Project (Segments 1 and 2) and to summarize the routing criteria  
30 relevant to the development and analysis of plans for this portion of the route, which  
31 would encompass the area from the Scovill Rock Switching Station in Middletown to the

32 new Beseck Switching Station in Wallingford and thence to the new East Devon  
33 Substation in Milford. In addition, certain of the municipalities along the proposed route  
34 requested that the Companies review a routing option for the northern portion of Segment  
35 1 (referred to herein as the “Northerly Route”) that would traverse between Chestnut  
36 Junction and Black Pond Junction. Likewise, during the April 2004 hearings, the Siting  
37 Council asked the Companies whether a new switching station could be developed at  
38 Black Pond Junction (in Meriden), rather than at Beseck (Wallingford), as proposed. The  
39 testimony summarizes the results of the Companies’ review of both of these suggestions.

40 The testimony also describes how the avoidance or minimization of  
41 environmental effects were considered in identifying the proposed route, and will  
42 continue to be important as the Project design, certification, permitting, and construction  
43 proceed. Environmental matters regarding the proposed Beseck Switching Station also  
44 are reviewed.

45 Eight primary topics are discussed, as listed below. The first four topics pertain to  
46 routing matters, while the latter four relate principally to environmental issues.

47 **Routing:**

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1. General location of Segments 1 and 2, including the supported route change in Cheshire (identified in the Companies’ Siting Council Application).
2. Summary review of routing criteria for Segments 1 and 2.
3. Discussion of the Northerly Route.
4. Discussion of Black Pond Junction as an alternative to the development of a new switching station location at Beseck.

60 The “East Shore routes” are discussed in separate pre-filed testimony also filed today  
61 (May 25, 2004).

62 **Environmental:**

- 63
- 64 5. Approach used to compile baseline environmental data.
  - 65
  - 66 6. Principal environmental resources along the proposed overhead route.
  - 67
  - 68 7. Potential environmental effects and mitigation measures.
  - 69
  - 70 8. Environmental matters regarding the proposed development of the Beseck
  - 71 Switching Station.
  - 72

73 **1. LOCATION OF SEGMENTS 1 AND 2 OF THE PROJECT**

74 Q. Please describe generally the location of the Segments 1 and 2 of the  
75 Project.

76 A. Segments 1 and 2 are the overhead portion of the proposed transmission  
77 line and would be located principally within CL&P’s existing rights of way (ROWs)  
78 between Scovill Rock Switching Station and the proposed East Devon Substation. These  
79 ROWs have been in existence for periods ranging from 40 to 80 years.

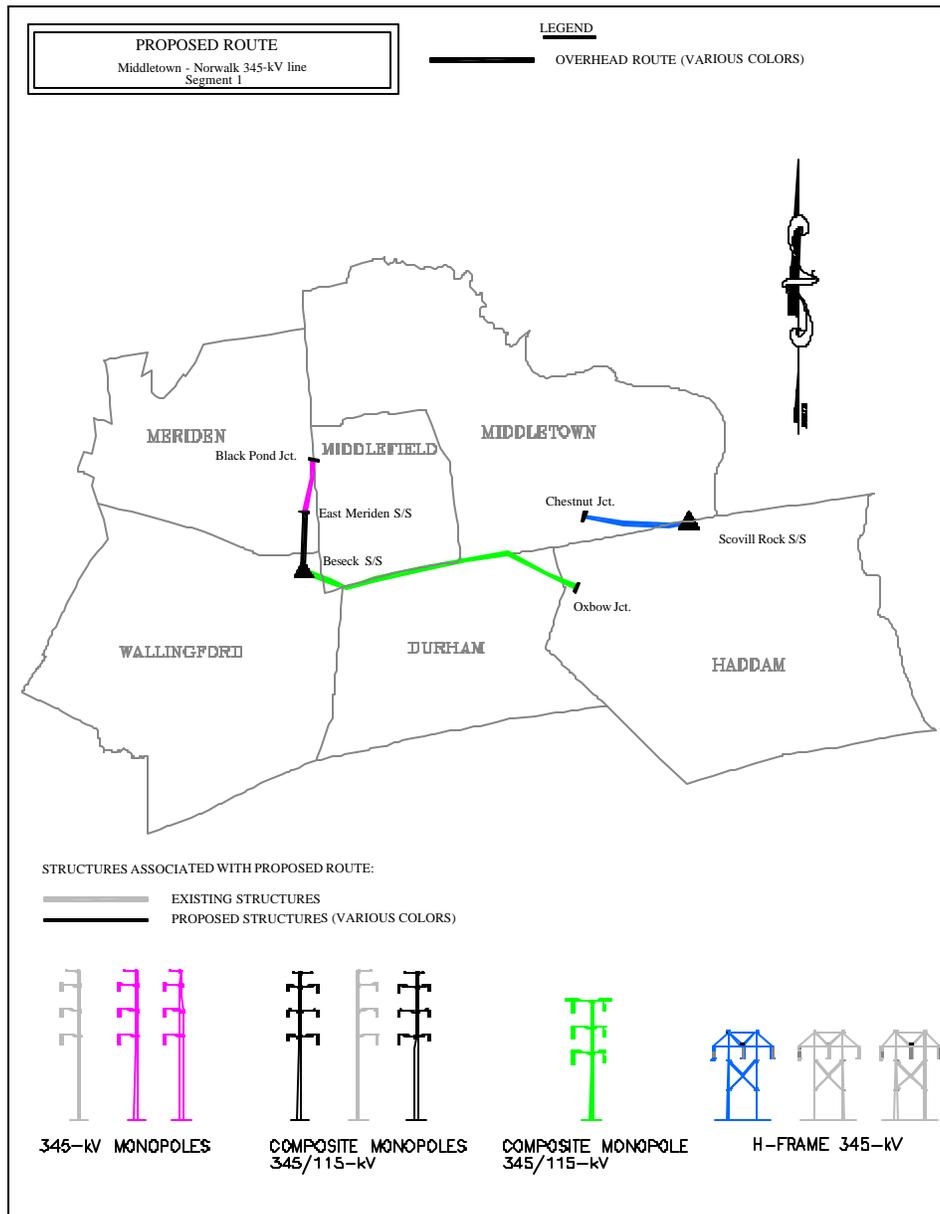
80 Segment 1 would extend along 12.3 miles of ROW and would traverse portions of  
81 six municipalities and Segment 2 would extend along 33.4 miles of existing transmission  
82 line ROWs and would traverse portions of eight municipalities, as summarized in Table 1  
83 and Figures 1 and 2 below:

Table 1

Segment Name	Length (miles)	Additional ROW (feet)	Municipality	Cross Section
Scovill Rock SS to Chestnut Jct.	2.5	85	Middletown	1
Oxbow Jct. to Beseck SS	7	0	Middletown, Haddam, Durham, Middlefield, Wallingford	2
Black Pond Jct. to East Meriden Substation	1.4	0	Meriden	3
East Meriden Substation to proposed Beseck SS	1.4	0	Meriden, Wallingford	4
Proposed Beseck SS to E. Wallingford Jct.	5.9	0	Wallingford	5
East Wallingford Jct. to Wallingford Jct.	2.1	0	Wallingford	6
Wallingford Jct. to Cook Hill Jct.	2.9	0	Wallingford, Cheshire	7
Cook Hill Jct. to proposed East Devon Substation	22.5	0	Cheshire, Hamden, Bethany, Woodbridge, Orange, West Haven, Milford	8

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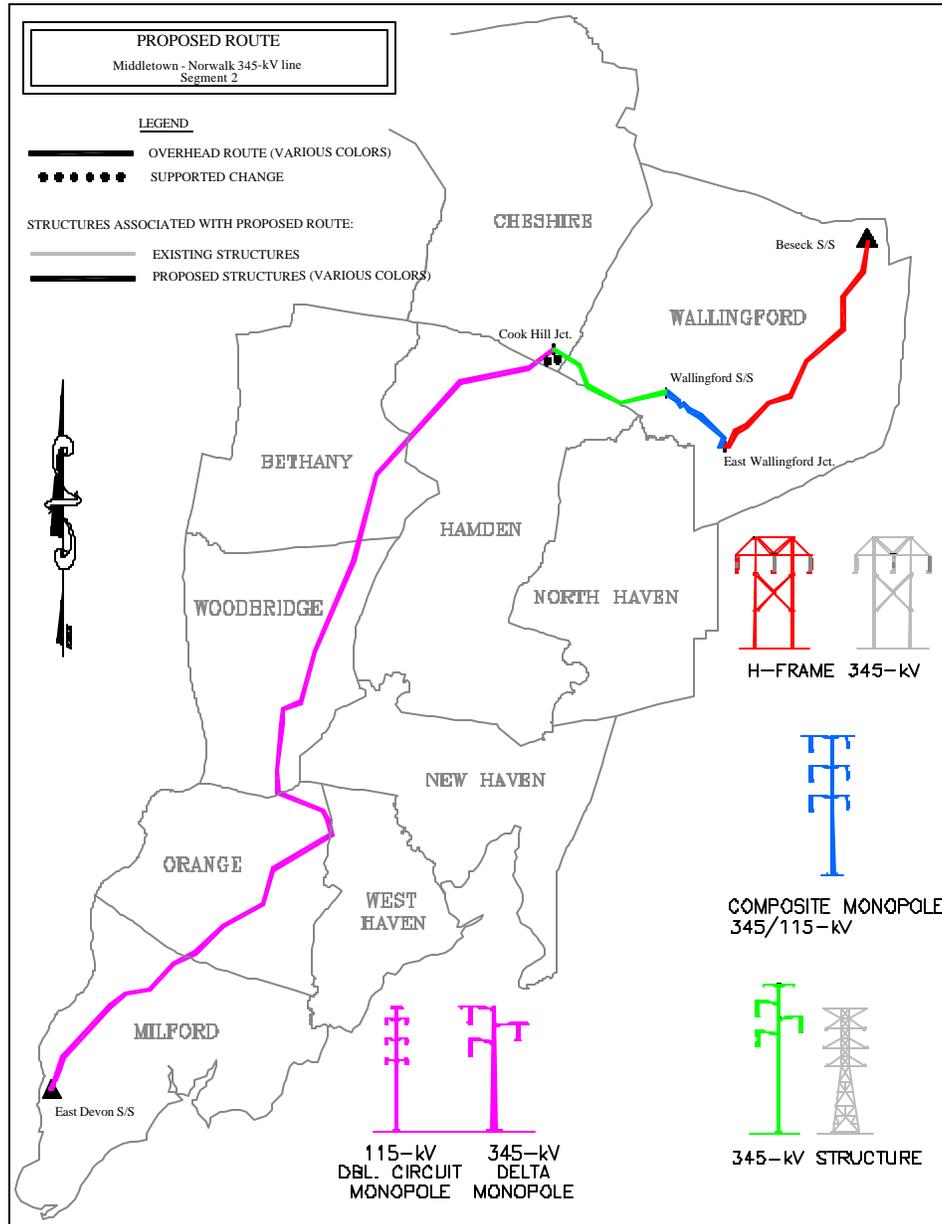
Figure 1  
Proposed Route – Segment 1: Scovill Rock to Beseck



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Figure 2  
Proposed Route - Segment 2: Beseck to East Devon



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95 Q. Is the Segment 1 area between Scovill Rock Switching Station and  
96 Chestnut Junction the only location where additional ROW easements would have to be  
97 acquired for the overhead transmission line?

98 A. Yes. Approximately 9.5 acres of new easement would have to be acquired  
99 from private landowners in this area. Along the rest of the route between Scovill Rock  
100 and Chestnut Junction, the additional ROW expansion would be on lands owned by  
101 Northeast Utilities.

102 Q. Do the Companies support any changes to the proposed route in Segments  
103 1 or 2?

104 A. Yes. The Companies have supported one change in Segment 2. This  
105 change was identified during the Municipal Consultation Process for the Project and is  
106 described in the Application (refer to Section I.1) and depicted on the Volume 11 Map  
107 Segments (Nos. 80-83). The supported change would involve a minor modification to  
108 minimize impacts to a residential subdivision in Cheshire. It would entail the removal of  
109 one of the existing 115-kV overhead circuits (Circuit 1640) from the existing ROW to  
110 accommodate the proposed 345-kV facilities and the remaining 115-kV line (Circuit  
111 1208) on a single structure. The 115-kV line that would be removed would be rebuilt  
112 underground, using cross-linked polyethylene (“XLPE”) cable.

113 Q. Where would the underground 115-kV line be located and how long  
114 would it be?

115 A. The line would be approximately 4,900 feet in length, and would be  
116 installed primarily within two local roads (Old Farms Road and Old Lane Road in  
117 Cheshire). The beginning and end of the underground segment would be buried for short

118 distances within CL&P's existing ROW. At the northern end of the supported change in  
119 Cheshire, the cable would be connected to the overhead line at a location about 100 feet  
120 within CL&P's ROW; at the intersection of the ROW with Old Farm Road, the cable  
121 would be aligned within the road.

122 At the southern end of the supported change, from Old Lane Road in Cheshire,  
123 the cable would extend approximately 450 feet along CL&P's existing ROW (425 feet of  
124 which would be in Hamden), before reconnecting to the overhead line.

125 The supported change would eliminate the need to clear approximately 3 acres of  
126 tree buffer adjacent to the residential area.

127 Q. Would the underground 115-kV XLPE cable contain any dielectric fluid?

128 A. No. The 115-kV XLPE cable would be solid dielectric.

129 Q. Would private property have to be acquired for Project modifications to  
130 the Scovill Rock Switching Station or to construct the Beseck Switching Station?

131 A. No. The modifications to the Scovill Rock Switching Station would be  
132 within the existing property boundaries. The Beseck Switching Station would be located  
133 on approximately 5.4 acres within a 52-acre undeveloped parcel that CL&P owns in fee.

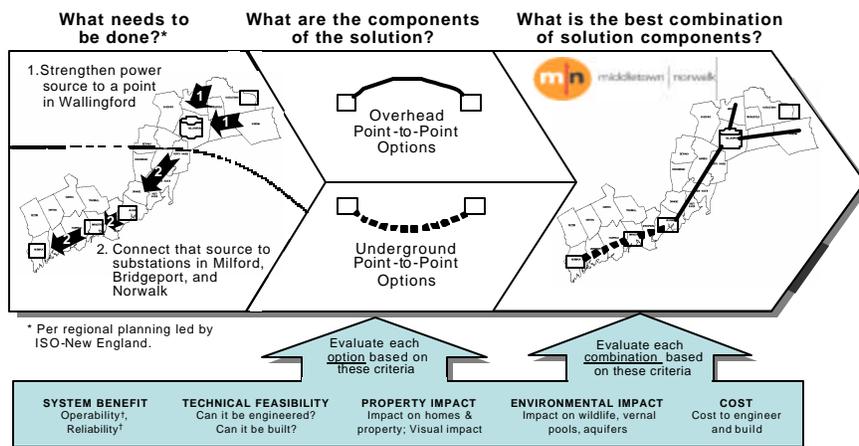
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## 135 2. REVIEW OF ROUTING CRITERIA

136 Q. In your April 8, 2004, direct testimony regarding the underground portion  
137 of the Project (Segments 3 and 4), you described the criteria used to evaluate routes for  
138 the Project. Please review the routing criteria that were used to identify the proposed  
139 route along Segments 1 and 2.

140 A. The criteria used to evaluate alternatives and to select the proposed route  
 141 for Segments 1 and 2 were generally the same as described for the underground portion  
 142 of the Project. Applying the route evaluation criteria, the Companies and their  
 143 consultants began an iterative process to identify and investigate potential overhead and  
 144 underground routes for the transmission facilities. This process began with the  
 145 identification of a variety of potential alignment alternatives for the overall location of  
 146 the Project. Once these alignments were identified, each alignment was studied for  
 147 operability and reliability consideration, technical feasibility, property impacts,  
 148 environmental impacts and cost, as depicted below.

150 **How Did We Choose The Proposed Route?**  
 (Alternative Route Analysis Flow)



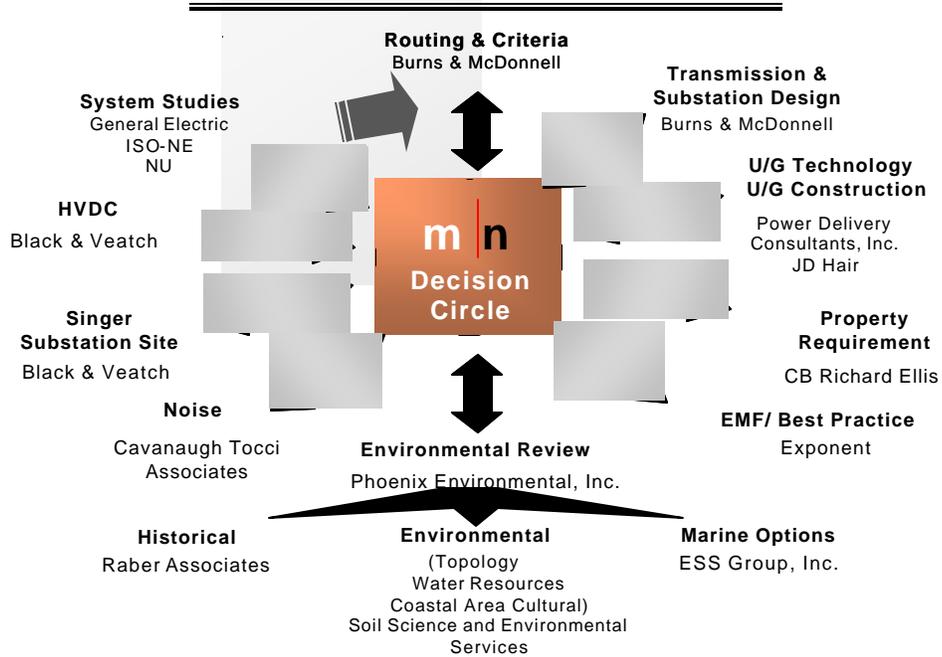
† Per national and regional reliability standards.

159 Q. Who was involved in the identification and evaluation process?

160 A. In addition to the Companies' engineers and environmental and planning  
 161 staff, the Companies utilized specialized engineering and environmental consultants to  
 162 facilitate the identification and evaluation process. The figure below identifies the

163 various specialized engineering and environmental consultants hired by the Companies to  
 164 assist the Companies in determining the optimal route for the Project.  
 165  
 166

## Proposal Development was an Iterative



167  
 168 With respect to Segments 1 and 2, the availability of established transmission line  
 169 ROWs, with sufficient existing easements to allow the construction and operation of the  
 170 Project facilities, was a critical consideration. Other factors considered, as described in  
 171 Section H.1.2 of the Application, included avoidance of conflicts with developed areas,

172 consideration of visual effects, avoidance or minimization of effects to environmental  
173 resources, construction feasibility constraints, and ROW accessibility for both  
174 construction and maintenance purposes.

175

176 **3. DISCUSSION OF THE NORTHERLY ROUTE.**

177 Q. Please describe the Northerly Route.

178 A. The Northerly Route was suggested by the Town of Durham as an  
179 alternative to the use of the proposed ROW between Oxbow Junction and the proposed  
180 Beseck Switching Station. With this routing option, the 345-kV line would be installed  
181 along the following existing CL&P ROWs:

182

- 183 • Traversing west from Chestnut Junction, through Hans Brook Junction and then  
184 to Black Pond Junction, the route would follow a ROW presently occupied by  
185 three 345-kV transmission lines (the 387, 362, and 348 lines). From Hans Brook  
186 Junction to Chestnut Junction, a 115-kV line also is located on the ROW. This  
187 configuration would place four 345-kV lines on a common ROW.
- 188
- 189 • Extending south from Black Pond Junction to the proposed Beseck Switching  
190 Station, the route would be aligned along the same ROW as the proposed route.  
191 This ROW is presently occupied by one 345-kV transmission line (the 387 line).  
192 Three additional 345-kV lines would be added to the ROW which would place  
193 four 345-kV lines on a common ROW.

194

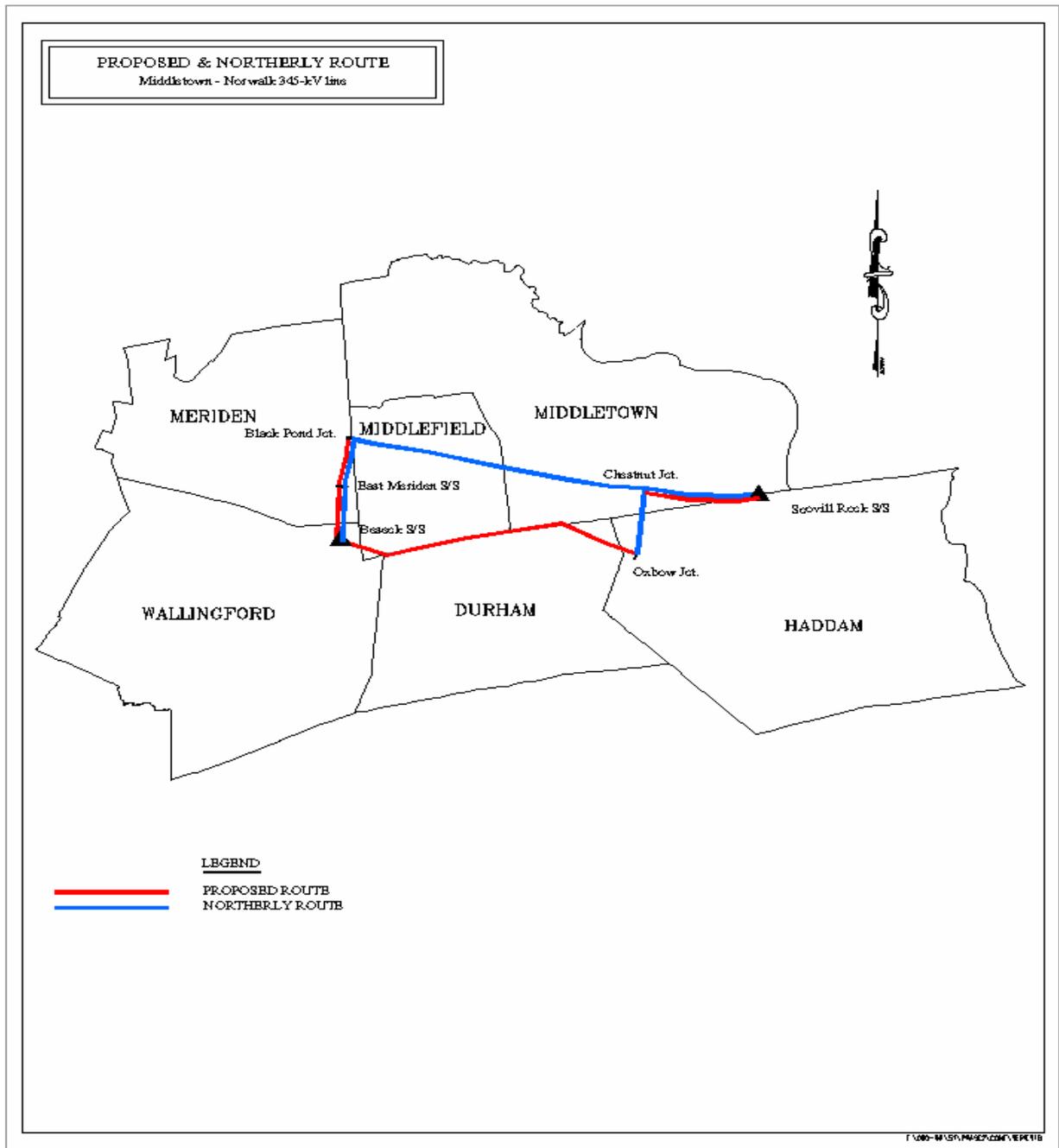
195 The Northerly Route would traverse portions of Middletown, Middlefield, Meriden, and  
196 Wallingford. In comparison, the proposed route would follow existing CL&P ROWs  
197 through Haddam, Durham, Middlefield, and Wallingford. Figure 3 shows the two routes.

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199

200

Figure 3



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203

204

Q. Did the Companies examine this Northerly Route as part of the evaluation process that was used to select the proposed route?

205           A.     The Companies evaluated potential routes based on system benefit,  
206 technical feasibility, property impact, environmental impact, and cost. The Companies  
207 eliminated this route early in the review process due to reliability concerns (system  
208 benefit). This route would require approximately 11 miles of four 345-kv lines on a  
209 common ROW.

210           Q.     What analyses of this route did the Companies perform?

211           A.     The Companies conducted a comparative analysis of the Northerly Route  
212 and the portion of the proposed route that it would replace (i.e., the proposed route  
213 between Oxbow Junction and the Beseck Switching Station).

214           Q.     Is the proposed route preferable to the Northerly Route?

215           A.     Yes.    The Companies have identified system operational factors  
216 (reliability issues), construction issues, and potential social impacts that make this option  
217 less preferable than the proposed route. The Northerly Route would require the location  
218 of four 345-kV circuits along a common ROW between Chestnut Junction and Black  
219 Pond Junction, and between Black Pond Junction and the proposed Beseck Switching  
220 Station, raising reliability concerns should contingencies arise. In comparison, the  
221 proposed route would involve the placement of one 345-kV circuit and one 115-kV  
222 circuit on a common ROW between Oxbow Junction and Beseck, where there are  
223 presently no existing 345-kV lines.

224           Further, the Northerly Route would be 50% longer than the proposed route. In  
225 addition, depending on structure configurations (involving trade-offs between shorter  
226 structures on a wider ROW vs. taller structures on the existing ROW), the alternative

227 would require the expansion of the existing ROW up to 80 feet, require ROW clearing of  
228 up to 62 acres and the acquisition of up to eight residences.

229 Q. What are the possible structure configurations?

230 A. With many public concerns being voiced about the aesthetic impacts of  
231 overhead transmission structures, the Companies investigated expanding the existing  
232 ROW and constructing the new 345-kV transmission facilities on steel H-Frame  
233 structures similar in height and appearance to the wood HFrame structures already in  
234 place between Chestnut Junction and Black Pond Junction. This configuration requires  
235 for the ROW to be expanded by 80 feet, would have no overall increase in the structure  
236 height in the area, but would require the expansion of the ROW by approximately 62  
237 acres. Much of this land is not currently owned by Northeast Utilities and would have to  
238 be acquired from private, municipal, and state landowners. This is Configuration A.

239 Configuration B provides the opportunity to construct a new 345-kV transmission  
240 line with less expansion of the ROW as well as preserving the existing facilities. This  
241 configuration calls for constructing the new 345-kV transmission line in a vertical  
242 configuration on steel monopoles typically 130 feet tall in a vertical configuration. The  
243 ROW would have to be expanded by 40 feet between Chestnut Junction and Hans Brook  
244 Junction; by 30 feet between Hans Brook Junction and Black Pond Junction; and by 35  
245 feet between Black Pond Junction and East Meriden Substation. The total amount of  
246 ROW expansion would be approximately 38 acres. Much of this property is not currently  
247 owned by Northeast Utilities and would have to be acquired from private, municipal and  
248 state landowners. This configuration reduces the amount of property affected; however,  
249 it increases the overall structure height in the area.

250           The Companies examined a design configuration that would require no ROW  
251 expansion. Configuration C. This design, however, calls for the complete reconstruction  
252 of all of the transmission lines within the ROW from 80 foot H-frame construction to 130  
253 foot steel monopoles. The complete removal of all existing structures and the erection of  
254 all new structures along a longer route would triple the cost. Additionally, 18.2 circuit  
255 miles of conductor will need to be replaced - further increasing the cost as compared to  
256 Configurations A and B. Furthermore, the 345-kV transmission lines in this corridor  
257 carry a substantial amount of power. The long-term outages necessary for the complete  
258 reconstruction of all existing lines would compromise the reliability of the electric  
259 system. Finally, the need to replace the capacity of the affected lines while they are out  
260 of service would result in significant additional costs for electricity as the older, less  
261 efficient local generation is used to supply the electricity normally carried by the affected  
262 lines.

263           Any structure configurations along the Northerly Route would require higher  
264 costs compared to the proposed route. The specific dollar amount of increased costs will  
265 depend on the transmission line configuration and ROW requirements. The direct  
266 increased cost could be as high as an incremental \$47 million. Under Configuration C,  
267 extended outages of all three existing 345-kV circuits would be required in order to  
268 construct the Northerly Route. This would result in significant uplift charges that would  
269 further increase costs. In particular, Configuration C would require several long duration  
270 outages of major 345-kV transmission lines. There currently exist three 345-kV separate  
271 lines within this ROW. Configuration C would call for all of them to be rebuilt on steel  
272 monopoles in a vertical configuration. This would require temporary outages of these

273 existing transmission lines. The project schedule and the total project cost will be  
 274 severely affected by trying to schedule those outages if this design is utilized. As an  
 275 example, a recent project in this corridor to replace structures required an outage that  
 276 lasted four days on the 348 line between Millstone Generating Station and the  
 277 Southington Substation resulting in uplift costs in excess of \$600,000. This type of major  
 278 capital expenditure seriously affects the cost of any project requiring outages of major  
 279 transmission lines.

280 The following table helps to compare the differences between the proposed route  
 281 and the Northerly Route:

	Northerly Route			Proposed Route
	Configuration			
	A (H-Frame)	B (Monopole)	C (Monopole)	(Composite Monopole)
Circuit Length (miles)	10.5	10.5	25.9*	7.0
ROW Width Increase (feet)	80	40	0	0
Structure Height (feet)	90	130	130	105
ROW Clearing (acres)	62	38	0	0
Home Acquisitions	8	4	0	0
Cost (not including uplift)	\$24.5M	24.9M	70.3M	\$22.9M
Reliability	Less Reliable			More Reliable

282  
 283 \* Configuration C requires the existing three sets of 345-kV H-Frames between Chestnut Jct. and  
 284 Black Pond Jct. to be removed and replaced with 130' monopole structures.  
 285

286 **4. DISCUSSION OF BLACK POND JUNCTION AS AN ALTERNATIVE**  
 287 **SITE FOR THE PROPOSED BESECK SWITCHING STATION**

288  
 289 Q. At the April 2004 hearings, the Siting Council requested that the  
 290 Companies provide additional information concerning why Beseck (in Wallingford), and  
 291 not Black Pond Junction (in Meriden, adjacent to the Middlefield boundary), was selected  
 292 as a site for the new switching station. Have you conducted such reviews?

293 A. Yes. The Companies selected Beseck as the preferred site for a switching  
294 station because it meets the requirements for a strong source of power to serve SWCT  
295 and it also meets the Companies' site selection criteria for substations and switching  
296 stations, as described in the Siting Council Application (Volume 1, Section H.6.1).

297 Q. Please elaborate on the factors that led to the selection of Beseck over  
298 Black Pond Junction for the proposed switching station.

299 A. As discussed in the Siting Council Application (Volume 1, Section G.4.1),  
300 the identification of the best strong source of power available for transmission to SWCT  
301 was critical to the 345-kV transmission system design. Transmission system supply  
302 options were evaluated from three sources outside of the SWCT region: Southington  
303 Substation, Frost Bridge Substation, and the Middletown area. From among these, the  
304 Middletown area was selected as the strongest source because eastern Connecticut is rich  
305 in generation resources. Within the Middletown area, both Beseck and Black Pond  
306 Junction are electrically equivalent and would meet the "best strong source" requirement.

307 However, the Companies prefer the Beseck site, for several reasons:

- 308 • Line routing: To reach Black Pond Junction, the new 345-kV line would  
309 be installed along the Northerly Route. As discussed above, the  
310 Companies prefer the proposed route.
- 311 • Land Acquisition Requirements: Because neither of the Companies owns  
312 property at Black Pond Junction, land for a new switching station would  
313 have to be acquired. The Beseck site is located on land that has been  
314 owned by Northeast Utilities for 40 years. Only 5.4 acres of the 52 acre  
315 Beseck site would be developed for the switching station.

- 316           • Terrain: Preliminary analysis suggests that extensive cut and fill  
317           earthwork, including blasting, would be required to develop the site for a  
318           switching station at Black Pond. The terrain at Beseck appears to be less  
319           challenging.
- 320           • Restricted Access: Access to the Black Pond Junction site is limited by  
321           Route 691 on the South and by wetlands on the East and West.  
322           Accordingly, access to the site will need to come from the North, which  
323           may conflict with access to the Police Academy. Ample access to the  
324           Beseck site is available.
- 325           • Land Use: The area around Black Pond Junction is wooded and is zoned  
326           for rural residential use. The Beseck site is also wooded, but is zoned for  
327           industrial use.
- 328           • State Forest / Recreational: Black Pond Junction borders the Cockaponset  
329           State Forest and is located west of and in close proximity to Mt. Higby (a  
330           trap rock ridge and recreational area). The proposed switching station  
331           would be visible from the Mattabassett Trail (Connecticut blue-blazed trail  
332           system) located on Cockaponset State Forest property at the top of Mt.  
333           Higby, and from other vista locations along the ridge top.

334           Thus, Black Pond Junction does not rate as well as Beseck under the Companies’  
335           substation / switching station site evaluation criteria (Volume 1, Section H.6.1 of the  
336           Siting Council Application), including minimizing the need to acquire private lands for  
337           the Project and selecting sites that are zoned for industrial use.

338

339 **5. ENVIRONMENTAL DATA COLLECTION APPROACH**

340 Q. In your April 8, 2004, direct testimony regarding the underground portion  
341 of the Project (Segments 3 and 4), you described the types of data that were compiled to  
342 characterize the existing environmental conditions in the Project area. Was the same  
343 approach used to characterize existing environmental conditions in the overhead portion  
344 of the Project area?

345 A. Yes. As discussed in Section L of the Application, the environmental data  
346 compilation effort involved the collection / analysis of documents, the performance of  
347 field investigations, and consultations with state, federal, and local agencies.

348 Q. Did the focus of environmental data compilation efforts differ for the  
349 overhead and underground portions of the Project?

350 A. The same types of data were compiled for the Project as a whole.  
351 However, because the overhead portion of the Project would involve primarily the use of  
352 existing CL&P rights of way (ROW), rather than an alignment principally within public  
353 road ROWs, additional effort was required to identify and characterize environmental  
354 features such as biological resources, visual resources, and cultural resources.

355 Q. Please briefly describe the field studies performed for Segments 1 and 2.

356 A. Like the underground portion of the Project, field studies were performed  
357 to identify and describe wetlands, watercourses, and amphibian breeding areas. Field  
358 reconnaissance or studies also were conducted with respect to cultural resources, visual  
359 resources, land uses, and noise.

360 Biological field surveys were performed by Soil Science and Environmental  
361 Services, Inc. ("SSES"), a consulting firm that specializes in wetland and watercourse

362 delineations, as well as amphibian studies. Field surveys to describe and delineate  
363 Connecticut regulated wetlands and watercourses were conducted in 2002 and 2003; the  
364 results of these studies are summarized in the CSC Application Volume 1 (Section L.2).  
365 The boundaries of Connecticut-regulated watercourses and wetlands are illustrated on the  
366 Volume 9 and Volume 11 maps. A copy of the SSES Wetland and Waterways  
367 Description Report is included in Volume 2 of the Application.

368 Additional wetland field studies were performed in late 2003 and in 2004. The  
369 purpose of these studies was to delineate federal jurisdictional wetlands (the criteria for  
370 which are slightly different than Connecticut jurisdictional wetlands), the boundaries of  
371 which are needed for the Companies' permit application to the U.S. Army Corps of  
372 Engineers ("ACOE"). At the same time, SSES worked with the Companies' personnel  
373 and Burns & McDonnell to identify areas where proposed structures could be moved  
374 slightly to avoid wetlands and to identify areas where wetlands or watercourses would  
375 have to be crossed to provide access during construction or operation of the Project. The  
376 results of these studies are discussed in more detail in Sections 4 and 5 of this testimony.

377 Amphibian breeding field studies were conducted in the spring of 2003. The  
378 SSES report describing the results of these studies is presented in Volume 3 of the  
379 Application.

380 Baseline noise studies were performed to characterize conditions in the vicinity of  
381 the proposed Beseck Switching Station site, which is planned for location on CL&P  
382 property adjacent to existing transmission line ROWs. The noise survey was performed  
383 by Cavanaugh Tocci Associates, Inc.

384 In addition, a cultural resource study, performed by Raber Associates, was  
385 completed to compile information about the history of the Project area; to identify known  
386 archaeological, historic architectural, and historic engineering resources in the vicinity;  
387 and to assess the potential archaeological sensitivity for discovering unrecorded sites  
388 along the proposed Project route.

389 Q. Were any other specialized studies conducted of Segments 1 and 2?

390 A. Yes. In accordance with the Council's *Application Guide for Terrestrial*  
391 *Electric Transmission Facilities* (September 9, 2003, Section H.1.d), an analysis of bird  
392 species that could potentially breed in the vicinity of the proposed ROW was performed  
393 (refer to Volume 4 of the Application).

394 Further, the Companies conducted analyses of existing structure heights on the  
395 existing CL&P ROWs and took visual resource factors into consideration in designing  
396 the height of the new structures for the proposed Project (refer to Volume 1, Section  
397 M.5.3 of the Application). Computer simulations were performed to portray views of the  
398 proposed structures in relation to the existing landscape (including the existing  
399 transmission structures) and Plan & Profiles also were developed (refer to Volumes 8 and  
400 10 of the Application).

401

402 **6. PRINCIPAL ENVIRONMENTAL RESOURCES ALONG THE PROPOSED**  
403 **OVERHEAD ROUTE.**  
404

405 Q. What are the environmental resources that have been identified along  
406 Segments 1 and 2?

407 A. The aerial photography based segment maps (Volumes 9 and 11 of the  
408 Application) illustrate the principal vegetation types and land uses along the overhead  
409 portion of the Project. Other environmental data identified on the aerial photographs or  
410 in the Application are:

- 411
- 412 • Location of existing transmission line ROWs, substations, structures and  
413 existing access roads;
- 414
- 415 • Vegetative community types;
- 416
- 417 • Areas of steep slopes and rock outcrops;
- 418
- 419 • Land uses;
- 420
- 421 • Municipal boundaries;
- 422
- 423 • Municipal zoning classifications;
- 424
- 425 • Wetlands;
- 426
- 427 • Watercourses and waterbodies, including streams, rivers and lakes, drainage  
428 ditches and culverts;
- 429
- 430 • Floodplain boundaries as identified by the Federal Emergency Management  
431 Agency;
- 432
- 433 • Public recreational, scenic, open space, and other protected areas, including  
434 forests, parks, water supplies, hunting/wildlife management areas;
- 435
- 436 • Schools and community facilities; and
- 437
- 438 • Existing infrastructure, including roads, railroads, pipelines, and cable  
439 crossings.
- 440

441 Q. Please describe the salient environmental features along the proposed  
442 overhead portion of the Project.

443 A. The overhead portion of the route along existing ROWs would span 94  
444 perennial and intermittent streams, including the Coginchaug River (Durham); New Dam

445 Pond (Meriden); Muddy River, and the Quinnipiac River (Wallingford); Mill River  
446 (Hamden); West River (Bethany); Glen Dam Reservoir (Woodbridge); Indian River  
447 (Orange); and Wepawaug River (Milford). The state has designated Stream Channel  
448 Encroachment Lines (“SCELS”) along the Quinnipiac River. However, no Project  
449 structures would be located within such SCELS.

450 The wetland field studies conducted by SSES resulted in the identification of 168  
451 wetlands within the ROWs<sup>1</sup> along the overhead portion of the Project. It should be noted  
452 that 94 of these wetlands are associated with either the perennial or intermittent  
453 watercourses described above. SSES’s investigations revealed that these wetlands (all of  
454 which are within the existing, long-established ROWs) are generally well-vegetated and  
455 dominated by shrub swamp and shallow marsh communities. In many locations, the  
456 shrub-swamp and shallow marsh wetlands extend off the existing ROWs, transitioning to  
457 wetlands characterized by mixed hardwood deciduous vegetation.

458 Amphibian studies, performed by SSES during the spring amphibian breeding  
459 period, resulted in the identification of 10 wetlands that have high amphibian breeding  
460 potential; 24 wetlands that have moderate potential for amphibian breeding; and 35  
461 wetlands that have little or no potential for amphibian breeding habitat. Two of the 10  
462 wetlands with high potential appear to be vernal pools; these wetlands are located in  
463 Durham and Wallingford.

464 Consultations with the Connecticut Department of Environmental Protection  
465 (DEP) Natural Diversity Data Base (NDDDB) indicate that several state or federally  
466 designated threatened or endangered species are reported in the vicinity of the overhead

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<sup>1</sup> Two additional small state-regulated wetlands (0.02 acre and 0.8 acre in size) are located on the proposed East Devon Substation site and would be affected by the development of this facility.

467 portion of the Project. These include the four Species of Special Concern: the wood  
468 turtle (Middletown and Milford); the eastern box turtle (Middlefield); the red-shouldered  
469 hawk (Woodbridge); and the blue-winged teal (Durham). In addition, the King rail, a  
470 state-listed threatened species, was identified in the Durham vicinity.

471 Q. Does the overhead portion of the route cross the state-designated coastal  
472 boundary?

473 A. No.

474 Q. What other environmental resources were evaluated along the proposed  
475 underground route?

476 A. An ambient noise study was performed at the proposed Beseck Switching  
477 Station site. The study involved ambient sound measurements at noise sensitive  
478 receptors (e.g., homes) in the vicinity of the proposed switching station site, followed by  
479 an estimate of sound levels projected to occur as a result of the operation of the facility.  
480 The results of the study determined that existing background sound levels in the vicinity  
481 of the proposed switching station are dominated by traffic noise from I-91, which is  
482 located about 0.25 mile to the west. Further, this negligible equipment noise would  
483 comply with both Wallingford's noise ordinance and the DEP Noise Regulations.

484 In addition, Raber Associates identified and evaluated archaeological and historic  
485 resources for the Project. The Raber studies determined that a total of 105 Native  
486 American archaeological sites are known to occur within about 1 mile of the overhead  
487 portion of the proposed route. Of these, only six are within 500 feet of the proposed  
488 route. There are no reported historic (Euro American) archaeological sites within 600  
489 feet of the overhead portion of the route.

490 Research also was performed to identify known significant historic structures  
491 within 0.25 mile of the overhead portion of the route; the viewshed distance was selected  
492 based on discussions with the State Historic Preservation Officer’s staff archaeologist. A  
493 total of 14 significant above ground historic properties, including individual structures  
494 and districts listed on or eligible for listing on the National Register of Historic Places  
495 (“NRHP”) were identified. Digital topographic profiles were developed to identify areas  
496 where the proposed transmission structures would be shielded from historic properties by  
497 hills, forest cover, or buildings, and photographic documentation was conducted for all  
498 historic architectural properties within 0.25 mile where the digital profiles indicated a  
499 potential for visibility of the electric transmission facilities.

500 Q. Are there wildlife management areas (WMAs), parks, recreational, and  
501 open space lands in the vicinity of Segments 1 and 2?

502 A. Yes. These areas are identified on the Volume 9 and 11 maps, and are  
503 discussed in Volume 1, Sections L.3.2.2 and L.5.3. They include the Durham Meadows  
504 WMA, Cockaponset State Forest, Black Pond WMA, Lyman Meadows Golf Course,  
505 Sleeping Giant State Park, Naugatuck State Forest, Seven Falls Sate Park, Quinnipiac  
506 River State Park, Brooksvale Recreational Area and Park, Fred P. Wolff Park, and  
507 Eisenhower Park.

508

509 7. **POTENTIAL ENVIRONMENTAL EFFECTS AND MITIGATION**  
510 **MEASURES**

511

512 Q. What potential environmental effects were evaluated with respect to the  
513 construction and operation of the overhead portion of the Project?

514 A. The Companies considered the following potential environmental effects:

- 515
- 516 • Topography, geology, and soils;
- 517
- 518 • Water resources and water quality (wetlands [including vernal pools],
- 519 watercourses, floodplains, groundwater, and public water supply areas);
- 520
- 521 • Biological resources
- 522 • riparian and upland vegetation;
- 523 • wildlife (including birds);
- 524 • amphibians;
- 525 • fisheries; and
- 526 • threatened/endangered species.
- 527
- 528 • Land uses (including scenic and recreational resources; open space and
- 529 protected areas; local, state, and federal land use plans; existing and future
- 530 development);
- 531
- 532 • Road, railroad, and utility crossings;
- 533
- 534 • Archaeological and historic resources; and
- 535
- 536 • Air quality and noise.

537  
538 Q. What potential effects would the overhead portion of the Project have on  
539 topography, geology, and soil resources?

540 A. There will be negligible effects on topography, geology, and soils. All  
541 activities involving soil disturbance would be performed in accordance with the  
542 Companies' best management practices and suitable soil erosion and sedimentation  
543 controls would be installed, consistent with the *2002 Connecticut Guidelines for Soil*  
544 *Erosion and Sediment Control*.

545 Q. What potential effects would the overhead portion of the Project have on  
546 water resources?

547 A. As described in Volume 1, Section M.2.1 of the Application, along the  
548 overhead portion of the Project, structures would be located away from waterbodies  
549 wherever possible and wires would span watercourses. During construction, the

550 Companies would adhere to specific procedures designed to minimize or avoid impacts.  
551 Crossings of streams by construction equipment would be limited or avoided. Any  
552 equipment crossings would be performed in accordance with the conditions of the  
553 Council's certificate and the permits from the DEP and the ACOE. Further, except along  
554 existing access roads, vegetation removal along the ROW would be minimized within a  
555 50-foot wide buffer around streams. This would preserve desirable vegetation for habitat,  
556 shading, bank stabilization, and erosion/sedimentation control.

557 Q. What effect would the overhead portion of the Project have on wetlands?

558 A. The overhead portion of the proposed route would be within existing  
559 ROWs, along which various wetlands are already spanned by existing transmission lines.  
560 In some areas, existing transmission structures are located in wetlands.

561 Along the existing ROWs that the overhead portion of the Project would follow,  
562 approximately 116 transmission structures are presently located in or immediately  
563 adjacent to wetlands (refer to the Application, Volume 1, Table L-5). Access to all of  
564 these structures exists as a result of the construction, maintenance, modification and  
565 repair activities that have been performed on these transmission ROWs over the past 40  
566 to 80 years.

567 The Companies would attempt to avoid the installation of structures in wetlands  
568 and, where such construction cannot be avoided, would implement best management  
569 practices including temporary erosion controls, surface roughening, temporary seeding,  
570 and mulching to limit potential wetland impacts. Based on the structure location analyses  
571 for the proposed route (refer to the Volume 9 maps) and on the wetland descriptions and  
572 delineations performed by SSES, the Companies anticipate that some of the existing

573 structures presently located in wetlands would be removed and that fewer new structures  
574 would have to be placed in wetlands.

575 In most cases, where wetlands cannot otherwise be avoided, the limited and short-  
576 term construction work in wetlands would consist primarily of:

577

- 578 • Modifications to existing access roads or establishment of new access  
579 roads through certain wetlands to reach structure sites, where no upland  
580 access alternatives are available;
- 581
- 582 • Activities associated with the installation of new 345-kV/115-kV  
583 structures in wetlands (i.e., removal of wetland soils and vegetation in the  
584 structure foundation area); and/or
- 585
- 586 • Activities associated with the removal and reconstruction of certain of the  
587 existing structures that are presently located in wetlands.
- 588

589 When removing vegetation within 50 feet of wetlands, the Companies would  
590 selectively remove trees and would maintain a brush understory in order to maintain a  
591 shade canopy.

592 Q. Subsequent to the submission of the Application to the Council, have the  
593 Companies conducted any additional studies to minimize impacts to wetlands?

594 A. Yes. The Companies have conducted additional field studies and worked  
595 with Project engineers and Burns & McDonnell to make preliminary technically feasible  
596 design adjustments in order to locate proposed structures in upland areas, thereby  
597 minimizing potential impacts to wetlands, where possible. As a result of this effort,  
598 approximately 28 structures that were identified as within wetlands on the Application  
599 maps (Volumes 9 and 11) would be moved so as to be placed outside of regulated  
600 wetland boundaries.

601 Q. Have the Companies quantified the potential impacts to wetlands as a  
602 result of the Project construction and operation?

603 A. Yes. Along Segments 1 and 2, the Companies estimate that approximately  
604 5 acres of state-regulated wetlands would be temporarily affected during construction as a  
605 result of the need for access through wetlands or for the placement of temporary work  
606 pads in wetlands in order to install new structures or remove existing structures. An  
607 additional 3 acres of wetlands would be permanently affected by the placement of  
608 structure foundations in wetlands that could not otherwise be avoided, and the  
609 development of access road extensions (that must be in wetlands in select areas) to reach  
610 new structures. After the completion of construction work in a wetland, any temporary  
611 work pads or temporary access would be removed and the wetland would be restored.  
612 Thus, after the completion of construction, the 5 acres of temporarily affected wetlands  
613 would retain wetland functions and values. The 3 acres of wetlands within which new  
614 structures or access roads must be placed would be converted to non-wetland uses.

615 Q. What effect would the Project have on the two vernal pools identified  
616 along the existing ROW?

617 A. The project would have no direct impact on these vernal pools. Structures  
618 have been located to avoid both of these areas. Construction near these areas would be  
619 timed so as not to interfere with amphibian breeding periods or other mitigation measures  
620 would be implemented, as appropriate based on consultation with the DEP and the Siting  
621 Council.

622 Q. Will the construction and operation of the overhead portion of the Project  
623 result in adverse impacts to vegetation or wildlife resources?

624           A.     Because Segments 1 and 2 would be along existing ROWs, effects on  
625     vegetation and wildlife resources would be minimized. Some vegetation would have to  
626     be removed to safely accommodate construction and operation of the transmission  
627     facilities. However, the vegetation types found along the route are common in the region  
628     and vegetation removal would represent a negligible overall impact on wildlife habitats  
629     and populations.

630           The creation of additional shrubland habitat (and the preservation of such existing  
631     habitat) along the maintained ROWs would represent a long-term positive effect because  
632     shrubland habitat (like any other early successional habitat) is otherwise declining in New  
633     England as a result of various factors (e.g., development, ecological succession, absence  
634     of fire). In Connecticut, transmission line ROWs are considered a major source of  
635     shrubland habitat.

636           The Project would result in the disturbance of a maximum of approximately 98  
637     acres of primarily forested vegetation, which would be converted to shrubland habitat. In  
638     areas where forest lands presently exist, the conversion to shrubland would represent a  
639     long-term, but not an adverse, effect.

640           Q.     Would the overhead portion of the Project affect amphibians or amphibian  
641     habitat or species listed by the federal or state governments as threatened, endangered or  
642     of concern?

643           A.     To the extent possible, new structures would be located outside of  
644     wetlands that provide high or moderate potential for productive amphibian breeding.  
645     However, because several of the potential breeding areas are large wetlands that presently

646 contain a number of structures; it might not be possible to avoid such areas entirely. As a  
647 result, some new structures would have to be placed in such wetlands.

648 To minimize adverse effects on amphibians, the Companies would schedule  
649 construction activities in and near the amphibian breeding areas to avoid impacts during  
650 critical periods in these species' life cycles. The Companies would consult with the DEP  
651 to identify appropriate time periods during which construction could be performed so as  
652 to minimize such effects.

653 Q. Would the overhead portion of the Project affect species listed by the  
654 federal or state governments as threatened, endangered or of concern?

655 A. Potential effects on the listed species of turtles and birds identified in the  
656 vicinity of the overhead portion of the Project are primarily temporary and would be  
657 avoided by restricting construction activities in the vicinity of the species known habitats.  
658 To avoid critical periods in these species' lifecycles, the DEP has recommended that  
659 construction in the vicinity of the species' reported habitats be conducted in accordance  
660 with specified schedules. The Siting Council Application, Volume 1, Section M, Table  
661 M-4 (*DEP-Recommended Construction Windows for Threatened, Endangered and*  
662 *Special Species of Concern*) identifies the timing restrictions that have been  
663 recommended by DEP to date.

664 The Companies expect to continue to consult with the involved resource agencies  
665 during the certification and permitting phases of the Project and to assess the need, if any,  
666 for further field studies to document the presence/absence of these species in the Project  
667 area. The Companies anticipate that issues regarding potential threatened or endangered

668 species in the Project vicinity may be addressed by avoiding construction during critical  
669 periods in these species' lifecycles.

670 Q. Have you reviewed local, state, and federal land use plans, particularly  
671 with respect to existing and future development, for the areas along the overhead portion  
672 of the Project?

673 A. Yes.

674 Q. Will the proposed overhead portion of the Project be consistent with the  
675 land uses and policies presented in these plans?

676 A. Yes. The proposed Project transmission facilities would be installed  
677 within existing, long-established electric transmission ROWs, which have been dedicated  
678 to utility use for 40 to 80 years.

679 Q. What effects would the overhead portion of the Project have on visual  
680 resources?

681 A. Given public concerns regarding the visibility of overhead transmission  
682 structures, the Companies have attempted to minimize the height of the proposed  
683 structures to the extent possible. For example, from Cook Hill Junction to East Devon  
684 the companies have proposed the use of 345-kV compact delta structures and have  
685 designed the structures with the shield wires placed on the side of the structures and have  
686 increased the tension of the conductors. This design allows the structures to be only 85  
687 feet high. Without these design features, the structures would be at least 105 feet high.  
688 Further, the Companies have sought to lessen the impact of the new structures on visual  
689 resources because the proposed Project would be aligned entirely along existing corridors  
690 (where transmission lines have been established for 40 to 80 years) and because – for the

691 most part – the new structures are expected to be in the same general locations as the  
692 existing structures.

693 The long-term effect on visual resources in any particular area also would depend  
694 on various factors, such as:

695

- 696 • The appearance (type and height) of the transmission structures that  
697 presently occupy the ROW;
- 698
- 699 • The appearance (type and height) of the transmission structures proposed  
700 for the ROW;
- 701
- 702 • The extent to which vegetation presently screens the ROW and existing  
703 structures from view;
- 704
- 705 • The amount of vegetation clearing that would be required to accommodate  
706 the new 345-kV facilities (and in certain areas, the rebuilt 115-kV  
707 facilities);
- 708
- 709 • The extent to which topographic conditions limit views of the ROW;
- 710
- 711 • The land uses adjacent to and near the ROW; and
- 712
- 713 • Individual public perceptions concerning views of the transmission line  
714 ROW and structures.
- 715
- 716 • Removal of many existing structures.
- 717

718 Q. What effect will the construction and operation of the overhead Project  
719 have on transportation and traffic patterns?

720 A. The construction of Segments 1 and 2 would result in limited and  
721 localized effects on transportation patterns, whereas the operation of the Project would  
722 have no effect.

723 The well-established public road network in the Project area would afford ready  
724 access to most work sites for construction vehicles and equipment. During the

725 construction period, construction workers traveling to work sites, as well as the  
726 movement of construction equipment, may cause temporary localized increases in traffic  
727 volumes on local roads near the proposed route. The Companies would employ police  
728 personnel to direct traffic at construction work sites along roads, as needed, and would  
729 erect appropriate traffic signs to indicate the presence of construction work zones.

730 The ROW access roads that are present along the existing transmission lines are  
731 expected to be used for most construction activities. These existing access roads are  
732 depicted in the aerial photographs in Volume 9, and are identified in Volume 1, Table K-  
733 1. The overhead portion of the Project also would cross various roads, railroads, and  
734 pipelines. All such crossings would be overhead and would result in no adverse effects.

735

736 **8. ENVIRONMENTAL MATTERS REGARDING THE BESECK**  
737 **SWITCHING STATION**

738 Q. What environmental effects would occur as a result of the development of  
739 the Beseck Switching Station?

740 A. The Beseck Switching Station is proposed for location on a 5.4-acre  
741 portion of a 52-acre undeveloped, forested property that is owned by CL&P in  
742 Wallingford. The 5.4-acre site would be cleared of vegetation, and then graded and filled  
743 to create a level area for the switching station facilities. The site is located at the junction  
744 of existing transmission ROW, and is within an industrially zoned area. The station  
745 would be consistent with the existing industrial use designation and would be compatible  
746 with the other industrial uses located to the west and south.

747 The operation of the Beseck Switching Station would result in a long-term change  
748 in the land use of the site, creating long-term but minor changes to topography, soils,

749 vegetation and wildlife, visual resources, and noise. However, these changes would be  
750 localized.

751 Q. Would the development of the switching station affect water resources?

752 A. No. The construction of the proposed Beseck Switching Station, which is  
753 not located within any 100-year floodplain boundary, would not directly affect any water  
754 resources or wetlands. Although a wetland is located east and down-slope of the  
755 proposed site, adjacent to the existing transmission line, appropriate temporary erosion  
756 and sedimentation controls would be installed around disturbed areas within the station.  
757 Similarly, although the site is within a large area designated by Wallingford for  
758 watershed protection, neither the construction nor the operation of the switching station is  
759 expected to affect Wallingford's watershed protection area. Appropriate spill prevention,  
760 control and countermeasure procedures would be implemented during the construction  
761 and during operation of the facility.

762 Q. How would the development of the switching station affect visual  
763 resources?

764 A. The construction and operation of the station would alter the visual  
765 characteristics of the site, resulting in a long-term change. However, this development  
766 would be consistent with the property's industrial zoning, as well as with the character of  
767 the facilities in the industrial park along Carpenter Road and Technology Drive. Further,  
768 the Companies have mitigated the potential adverse visual impacts associated with views  
769 of the switching station from nearby residential areas by proposing to locate the station  
770 on the west side of the existing CL&P transmission corridor, thereby separating the  
771 station site from the residential areas by approximately 600 - 1,000 feet. The property

772 between the existing transmission corridor and High Hill Road is owned by CL&P and  
773 consists of undeveloped mature forestland, which would serve as a visual screen. The  
774 Companies would plant additional vegetative screening around the station.

775 Q. Does this conclude your testimony?

776 A. Yes.

777

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